



Fiscal Year 2026 Defense Appropriations

*Summary of
H.R. 7148—Consolidated Appropriations Act, 2026*



As of 23 January 2026

Bill Status

	Reported by Conference	Passed by Chamber	Signed into Law
House	20 January 2026	22 January 2026	TBD
Senate		TBD	

TABLE OF CONTENTS

Executive Summary	2
Highlights	2
National Guard Accounts Overview	3
MILPERS Appropriations	4
Operation and Maintenance Appropriations	5
Other National Guard Related Appropriations	7
Legislative Provisions	8
Items of Interest	8

Executive Summary

On 20 January 2026, the House Appropriations Committee, Defense Subcommittee (HAC-D) released the text of [H.R. 7148—Consolidated Appropriations Act, 2026](#), which **provides Fiscal Year (FY) 2026 appropriations for the Department of Defense**; Departments of Labor, Health and Human Services, and Education; and Transportation, Housing, and Urban Development. The committee also released the [Joint Explanatory Statement](#) (JES) to accompany the bill.

Highlights

Joint

- Funds a 3.8% pay raise for military personnel
- Funds a 1% civilian pay raise
- \$190M add for NG Counterdrug Program
- \$87M add for NG Youth Challenge Program
- \$27M add for Northern Strike Exercise
- \$26M add for State Partnership Program
- \$20M add for Wildfire Training

Army National Guard

- Funds ARNG end strength at 328,000
- \$240M add for Gray Eagle (MQ-1C)
- \$100M add for ARNG HMMWV Modernization Program
- \$7M add for Ridge Runner Irregular Warfare Exercise

Air National Guard

- Funds ANG end strength at 106,300
- \$976M add for C-130J (six aircraft)
- \$165M add for LC-130J
- \$10M add for ANG Cyber Operations Squadrons

Note: Funds annotated above are adds above the President's Budget Request. Full account funding levels are annotated in the following tables.

National Guard Accounts Overview



ARNG Appropriation

	FY26 President's Budget Request (PBR) (USD)	Conference	Delta from PBR
MILPERS	11,599,439,000	11,566,992,000	-32,447,000
O&M	8,673,981,000	8,578,238,000	-95,743,000
NGREA	-	250,000,000	+250,000,000



ANG Appropriation

	FY26 President's Budget Request (PBR) (USD)	Conference	Delta from PBR
MILPERS	5,598,786,000	5,467,187,000	-131,599,000
O&M	7,332,559,000	7,267,399,000	-65,160,000
NGREA	-	235,000,000	+235,000,000

MILPERS Appropriations

ARNG Personnel Appropriations	FY26 PBR (USD)	Conference	Delta from PBR
Pay Group A Training (24/28)	2,975,241,000	2,975,241,000	0
Pay Group F Training (Recruits)	838,742,000	838,742,000	0
Pay Group P Training (Pipeline Recruits)	68,868,000	68,878,000	0
School Training	598,277,000	598,277,000	0
Special Training	859,514,000	899,263,000	+39,749,000
Advanced trauma and public health train.	+3,000,000		
Exercise Northern Strike	+9,395,000		
Irregular warfare training exercises	+4,000,000		
Mobile armed forced trauma training	+1,350,000		
Marksmanship training	+600,000		
State Partnership Program	+12,404,000		
Wildfire training	+9,000,000		
Administration and Support	5,015,560	5,015,560	0
Thrift Savings Plan Matching Contributions	81,043,000	81,043,000	0
Education Benefits	72,590,000	72,590,000	0
Undistributed Adjustment	0	-72,602,000	-72,602,000
Total, Title I, ARNG Personnel	10,509,845,000	10,476,992,000	-32,853,000
Health Care Contribution	1,089,594,000	1,090,000,000	+406,000
Total, ARNG Personnel	11,599,439,000	11,566,992,000	-32,447,000

ANG Personnel Appropriations	FY26 PBR (USD)	Conference	Delta from PBR
Pay Group A Training (24/48)	1,186,553,000	1,186,553,000	0
Pay Group F Training (Recruits)	92,503,000	92,503,000	0
Pay Group P Training (Pipeline Recruits)	3,521,000	3,521,000	0
School Training	375,554,000	375,554,000	0
Special Training	257,086,000	273,636,000	+16,550,000
Advanced trauma and public health train.	+4,500,000		
Exercise Northern Strike	+2,500,000		
Mobile armed forces trauma training	+1,550,000		
State Partnership Program	+1,000,000		
Wildfire training	+7,000,000		
Administration and Support	3,643,207	3,643,207	0
Thrift Savings Plan Matching Contributions	22,975,000	22,975,000	0
Education Benefits	17,387,000	17,387,000	0
Undistributed Adjustment	0	-148,149,000	-148,149,000
Total, Title I, ANG Personnel	5,598,786,000	5,467,187,000	-131,599,000
Health Care Contribution	431,362,000	431,000,000	-362,000
Total, ANG Personnel	6,030,148,000	5,898,187,000	-131,961,000

Operation and Maintenance Appropriations

ARNG O&M Appropriations	FY26 PBR (USD)	Conference	Delta from PBR
Maneuver Units <i>Unjustified growth</i> -20,000,000	911,525,000	891,525,000	-20,000,000
Modular Support Bridges	210,737,000	210,737,000	0
Echelons Above Brigade Exercise Northern Strike +12,921,000 <i>Unjustified growth</i> -20,000,000	879,111,000	872,032,000	-7,079,000
Theater Level Assets	88,001,000	88,001,000	0
Land Forces Operational Support <i>Unjustified growth</i> -5,000,000	350,261	345,261	-5,000,000
Aviation Assets	1,128,195	1,128,195	0
Force Readiness Operations Support Advanced trauma and public health train. +1,500,000 International advanced trauma training +1,000,000 Mobile armed forces trauma training +1,500,000 NG Marksmanship Training Center +150,000 Ridge Runner irregular warfare exerc. +7,000,000 Wildfire Training +2,000,000 <i>Unjustified growth</i> -23,000,000	810,263,000	800,413,000	-9,850,000
Land Forces Systems Readiness	34,354,000	34,354,000	0
Land Forces Depot Maintenance	179,622,000	179,622,000	0
Base Operations Support <i>Unjustified growth</i> -5,000,000	1,246,273,000	1,241,273,000	-5,000,000
Facilities Sustain., Restoration, & Mod. NG Readiness Center FSRM +1,100,000	1,275,984,000	1,277,084,000	+1,100,000
Management and Operational HQ Mental health providers +6,000,000 Star behavioral health program +5,000,000	1,203,158,000	1,214,158,000	+11,000,000
Cyber Activities—Cyberspace Operations	5,136,000	5,136,000	0
Cyber Activities—Cybersecurity <i>Unjustified growth</i> -1,000,000	24,096,000	23,096,000	-1,000
Servicewide Transportation	6,460,000	6,460,000	0
Administration State Partnership Program +6,404,000	45,919,000	52,323,000	+6,404,000
Servicewide Communications	9,373,000	9,373,000	0
Other Personnel Support	261,622,000	261,622,000	0
Real Estate Management	3,891,000	3,891,000	0
P.L. 115-68 Implementation	0	175,000	+175,000
Historical Unobligated Balances	0	-11,545,000	-11,545,000
Underexecution of Civilian Compensation	0	-54,948,000	-54,948,000
Total, ARNG Operation and Maintenance	8,673,981,000	8,578,238,000	-95,743,000

ANG O&M Appropriations		FY26 PBR (USD)	Conference	Delta from PBR
Aircraft Operations		2,501,226,000	2,493,726,000	-7,500,000
Exercise Northern Strike	+2,500,000			
Unjustified growth	-10,000,000			
Mission Support Operations		627,680,000	635,292,000	+7,612,000
Advanced trauma and public health train.	+2,500,000			
Joint terminal attack controller training	+5,000,000			
Mental health providers	+5,000,000			
Mobile armed forces advanced trauma tr.	+1,620,000			
State Partnership Program	+6,492,000			
Wildfire training	+2,000,000			
Unjustified growth	-15,000,000			
Depot Purchase Equip. Maintenance		1,024,171,000	1,003,171,000	-21,000,000
Unjustified growth	-21,000,000			
Facilities Sustain., Restoration, & Mod.		549,496,000	550,996,000	+1,500,000
Enhancements for future pilot training	+1,500,000			
Contractor Logistics Support		1,258,081,000	1,258,081,000	0
Base Operating Support		1,110,875,000	1,110,875,000	0
Cyberspace Sustainment		16,134,000	16,134,000	0
Cyberspace Activities		112,205,000	122,205,000	+10,000,000
ANG cyber operations squadrons	+10,000,000			
Administration		82,280,000	82,280,000	0
Recruiting and Advertising		50,451,000	50,451,000	0
P.L. 115-68 Implementation		0	175,000	+175,000
Historical Unobligated Balances		0	-47,700,000	-47,700,000
Underexecution of Civilian Comp.		0	-8,287,000	-8,287,000
Total, ANG Operation and Maintenance		7,332,599,000	7,267,399,000	-65,200,000

Other National Guard Related Appropriations

DoW-Wide Appropriations Specifically for NG	FY26 PBR (USD)	Conference	Delta from PBR
National Guard Counter-Drug Program Program Increase +189,875,000 Illicit drug deactivation at borders +5,000,000	110,125,000	305,000,000	+194,875,000
National Guard Counter-Drug Schools	6,354,000	30,000,000	+23,646,000
Civil Military Programs National Guard Youth Challenge +87,411,000 Starbase +53,000,000	0	140,411,000	+140,411,000
Environmental Restoration, Air Force Air National Guard +8,000,000	0	8,000,000	+8,000,000

Army Appropriations Specifically for ARNG	FY26 PBR (USD)	Conference	Delta from PBR
MQ-1 UAV MQ-1C Gray Eagle for the ARNG +240,000,000	0	240,000,000	+240,000,000
ARNG HMMWV Modernization	0	100,000,000	+100,000,000
Degraded Visual Environment Degraded visual environment for ARNG +3,000,000	0	3,000,000	+3,000,000
Training Devices, Nonsystem ARNG maintenance shop +775,000	0	775,000	+775,000
Ground Advanced Technology Energy Infrastructure upgrades +5,000,000	0	5,000,000	+5,000,000

Air Force Appropriations Specifically for ANG	FY26 PBR (USD)	Conference	Delta from PBR
C-130J Six additional aircraft for the ANG +976,000,000 LC-130J +165,000,000	0	1,141,000,000	+1,141,000,000
Environmental Restoration, AF Air National Guard +8,000,000	0	8,000,000	+8,000,000
Base Maintenance and Support ANG arresting cables +3,000,000	0	3,000,000	+3,000,000

Legislative Provisions

Sec. 8047 prohibits funds made available in this Act from being used to reduce authorized positions for military technicians (dual status) of the Army National Guard, Air National Guard, Army Reserve, and Air Force Reserve unless such reductions are a direct result of a reduction in military force structure.

Sec. 8054 provides conditions for the use of equipment of the National Guard Distance Learning Project on a space-available, reimbursable basis.

Sec. 8055 prohibits appropriated funds from being obligated or expended to retire, prepare to retire, or place in storage or backup aircraft inventory status any C-40 aircraft.

Sec. 8060 provides for the use of National Guard personnel to support ground-based elements of the National Ballistic Missile Defense System.

Sec. 8062 provides for a waiver by the Chief of the National Guard Bureau or his designee for all or part of consideration in cases of personal property leases of less than one year.

Items of Interest

Golden Dome

On January 27, 2025, the President signed an executive order creating the Iron Dome for America, more commonly called the Golden Dome for America, to develop a next-generation missile defense shield to protect the American people from the growing threat of attack by ballistic, hypersonic and cruise missiles, and other advanced weapon systems. Providing for the common defense of the Nation is a fundamental responsibility of the United States Government and the Committee strongly supports the goals and objectives of Golden Dome. Importantly, such an ambitious endeavor will require a comprehensive national effort and a clear common understanding between the Department of Defense and the Committee of the detailed plans, cost, tradeoffs, and risks involved in developing and fielding such a complex system.

To date, the Department of Defense has yet to provide information on what exactly it entails and how it intends to implement Golden Dome or to make the case that it is feasible or affordable. The Committee applauds the Department for naming a highly qualified senior military officer to lead this effort, but the Committee will need a detailed understanding of the overall architecture and capabilities envisioned for Golden Dome, both in the near term—the next three years—and at full operational capability. The Department of Defense must clearly articulate to the Committee what current programs across the Department are part of Golden Dome and how they will be augmented and integrated to support it. Furthermore, the Committee will require detailed proposals, realistic cost estimates, and risk assessments of new investments and new technologies for Golden Dome. In addition, the Committee needs to understand the role, responsibility, and resources provided by key allies and partners in Golden Dome.

Therefore, the Committee directs the Secretary of Defense to provide the House and Senate Defense Appropriations Committees, not later than 90 days after the enactment of this Act and quarterly updates thereafter, with a comprehensive plan, in classified form if necessary, that addresses the reference architecture, capabilities-based requirements, and an implementation plan for the next

generation missile defense shield. In addition, the Committee directs the Secretary of Defense to provide a separate budget justification volume with the fiscal year 2027 budget request specifically detailing the program descriptions, justifications, and budget requests associated with Golden Dome, including a crosswalk of funds requested for Golden Dome-related programs executed across the Department.

Military Personnel Overview

The agreement provides the resources required for 1,302,800 active forces and 764,900 selected reserve forces in order to meet operational needs for Fiscal Year 2026. The agreement also provides the funding necessary to support a 3.8 percent pay raise for all military personnel effective January 1, 2026, as requested in the President's Budget Request.

Operation and Maintenance Overview

Civilian Pay Raise

The agreement notes that the one percent civilian pay raise was not included in the President's budget request. The agreement also notes that the President informed Congress of a one percent civilian pay raise on August 28, 2025. Therefore, the agreement directs a minimum reduction for under execution of civilian compensation while providing the funding necessary to support the one percent pay raise for all civilian personnel, effective January 1, 2026, and expects that any future civilian compensation adjustments will be reflected in the President's budget request.

Defense Security Cooperation Agency Program

The agreement directs the Secretary of Defense, not later than 60 days after the enactment of this Act, to submit to the congressional defense committees a detailed spend plan for amounts made available for the Defense Security Cooperation Agency (DSCA). The spend plan shall include amounts for each program listed in the budget justification documents and, for International Security Cooperation Programs, amounts provided in the prior two fiscal years and planned for fiscal year 2026 by combatant command, country, and authority, to include Public Law 119-21. The spend plan shall only reflect the amounts requested in the fiscal year 2026 budget justification materials as modified by fiscal year 2026 appropriations. A similar document with requested amounts shall be provided to such committees concurrent with the submission of the fiscal year 2027 President's budget request.

Of the amount provided for the DSCA, the agreement includes \$1,499,808,000 for International Security Cooperation Programs. The agreement directs that congressional notifications for these funds specify the fiscal year, whether funds support ongoing or new programs, and the duration and expected cost over the life of each program. The Secretary of Defense is encouraged to, in consultation with DSCA, have greater coordination with combatant commanders and foreign allied governments to improve the efficacy and enduring impact of our security assistance programs.

The agreement emphasizes the need for timely and thorough communication from the Director of DSCA to the congressional defense committees on resourcing decisions and requirements. Delays in communications during the fiscal year 2026 process must be an exception to the rule for providing briefs and budget justifications. Congressional oversight of vital security cooperation programs should not require repeated requests for basic information. In addition, the Secretary of Defense is directed, not later than 60 days after the enactment of this Act, to submit to the House and Senate Defense Appropriations Subcommittees a report on the status of DSCA programs, including, but not limited to:

fiscal year 2025 unobligated balances, a list of programs that have or will end earlier than originally notified, and a detailed justification for eliminating programs in the fiscal year 2026 request. Such information shall be provided to the House and Senate Defense Appropriations Subcommittees concurrent with the submission of the fiscal year 2027 President's budget request.

INDO-PACIFIC Security Cooperation

The agreement supports the President's budget request of \$1,000,000,000 for the Taiwan Security Cooperation Initiative, in addition to the \$1,000,000,000 provided through this Act and Public Law 119-21 for the replacement of defense articles provided to Taiwan. The agreement also provides an increase of \$40,000,000 for the Philippines within the Defense Security Cooperation Agency's International Security Cooperation Programs account in recognition of growing threats by the People's Republic of China to Taiwan and the Philippines, a treaty ally of the United States.

The agreement directs the Secretary of Defense, in consultation with the Commander, United States Indo-Pacific Command, to provide the House and Senate Defense Appropriations Subcommittees, not later than 60 days after the enactment of this Act, with a spend plan and briefing on the Taiwan Security Cooperation Initiative and the additional funding provided for International Security Cooperation Programs - Philippines. The agreement further directs the Secretary of Defense, in consultation with the Commander, United States Indo-Pacific Command, to provide a report to the congressional defense committees, not later than 90 days after the enactment of this Act, detailing the threats to the security of the Philippines by the People's Republic of China, changing military 41 requirements of the Armed Forces and Coast Guard of the Philippines to deter and defend against such threats, and a plan for enhanced security cooperation with the Philippines.

Sexual Assault Prevention

The agreement directs the Secretary of Defense to provide a report to the House and Senate Defense Appropriations Subcommittees not later than 90 days after enactment of this Act on the Department of Defense and Military Services' implementation of recommendations from the Independent Review Commission on Sexual Assault in the Military, the Special Victims Counsel program, and other sexual assault prevention initiatives undertaken in calendar year 2025. The report shall also include the total number of billets designated to Integrated Primary Prevention (IPP) workforce, Sexual Assault Prevention and Response (SAPR), and related roles at the start of the calendar year 2025; the number of vacant positions that have been open over one year; details on any exemptions designated to hiring IPP, SAPR, and related roles; and the number of staff who have opted to accept the deferred resignation program, disaggregated by month of acceptance.

Operation and Maintenance Budget Execution Data

The agreement directs the Secretary of Defense and Service Secretaries to provide the congressional defense committees with quarterly budget execution data. Such data should be provided not later than 45 days after the close of each quarter of the fiscal year and should be provided for each 0-1 budget activity, activity group, and sub-activity group for each of the active, defense-wide, reserve, and National Guard components. For each 01 budget activity, activity group, and sub-activity group, these reports should include the budget request and actual obligations amount, the distribution of unallocated congressional adjustments to the budget request, all adjustments made by the Department in establishing the Base for Reprogramming (DD Form 1414)

report, all adjustments resulting from below threshold reprogrammings, and all adjustments resulting from prior approval reprogramming requests.

Reprogramming Guidance for Operation and Maintenance Accounts

The agreement directs the Secretary of Defense to submit the Base for Reprogramming (DD Form 1414) for each of the fiscal year 2026 appropriation accounts not later than 60 days after the enactment of this Act. The Secretary of Defense is prohibited from executing any reprogramming or transfer of funds for any purpose other than originally appropriated until the aforementioned report is submitted to the House and Senate Defense Appropriations Subcommittees.

The agreement directs the Secretary of Defense to use the normal prior approval reprogramming procedures to transfer funds in the Services' operation and maintenance accounts between 0-1 budget activities, or between sub-activity groups in the case of Operation and Maintenance, Defense-Wide, in excess of \$15,000,000. In addition, the Secretary of Defense shall follow prior approval reprogramming procedures for transfers in excess of \$15,000,000 out of the following readiness activity groups or sub activity groups listed below:

Army National Guard

Sub-activity Group 131 Base Operations Support

Sub-activity Group 132 Facilities Sustainment, Restoration, and Modernization

Sub-activity Group 133 Management and Operational Headquarters

Air National Guard

Sub-activity Group 1 IF Aircraft Operations

Sub-activity Group 11 W Contractor Logistics Support and System Support

National Guard and Reserve Equipment Account

The bill text includes the following provision

For procurement of rotary-wing aircraft; combat, tactical and support vehicles; other weapons; and other procurement items for the reserve components of the Armed Forces, \$800,000,000, to remain available for obligation until September 30, 2028: *Provided*, That the Chiefs of National Guard and Reserve components shall, not later than 30 days after enactment of this Act, individually submit to the congressional defense committees the modernization priority assessment for their respective National Guard or Reserve component: *Provided further*, That none of the funds made available by this paragraph may be used to procure manned fixed wing aircraft, or procure or modify missiles, munitions, or ammunition.

The Joint Explanatory Statement directs

The agreement includes an appropriation of \$800,000,000 for the National Guard and Reserve Equipment Account. Of that amount, \$250,000,000 is for the Army National Guard; \$235,000,000 is for the Air National Guard; \$115,000,000 is for the Army Reserve; \$46,000,000 is for the Navy Reserve; \$22,000,000 is for the Marine Corps Reserve; and \$132,000,000 is for the Air Force Reserve to meet urgent equipment needs in the coming fiscal year. The agreement includes direction for the component commanders of the Army Reserve, Navy Reserve, Marine Forces Reserve, Air Force Reserve, Army National Guard, and Air National Guard to submit to the congressional defense

committees a detailed assessment of their component's modernization priorities, not later than 30 days after the enactment of this Act.

The Secretary of Defense is directed to ensure that the National Guard and Reserve Equipment Account is executed by the Chiefs of the National Guard and Reserve components with priority consideration given to the following items: acoustic hailing devices; aircraft survivability equipment and weapons training aids; aviation status dashboards; ballistic and multi-band laser eye protection; cloud defense solutions; construction equipment systems; controlled humidity preservation; crash survivable UH-60 helicopter gunner seats; degraded visual environment systems; emergency response refuel equipment kits for C-130/135 aircraft; heavy dump trucks; high mobility multi-purpose wheeled vehicle modernization; human performance wearable technology; improved thermal acoustic blankets; internal auxiliary crashworthy, ballistically tolerant auxiliary fuel systems for UH-60 helicopters; KC-135 aircrew ground cooling units; land surveying systems; lightweight, rapidly deployable, computer-based artillery call for fire training and simulation; litter stabilization systems; modular small arms ranges and small arms training simulators and tools; National Security Agency compliant, multiple network configurable, secure tactical voice bridge; secure enterprise, emergency, and social communication; software defined radios; UH-72 Lakota mission equipment modernization; upgraded commercial off the shelf ground mapping for C-130 aircraft; and vehicle-mounted, man portable radiological nuclear detection systems.

Drug Interdiction and Counter-drug Activities

Requests for Assistance

In the case of a Department of Defense approval of requests for assistance from other agencies, the agreement directs the Secretary of Defense to transmit to the House and Senate Defense Appropriations Subcommittees, not later than seven days after approval, a copy of any request for assistance to the Department that the Secretary has approved as well as the official response transmitted to the applicable requesting department. Concurrently, the Secretary of Defense shall provide justification for approval, a spend plan including the funding source, and a justification for providing assistance on a reimbursable or non-reimbursable basis, as applicable, to the House and Senate Defense Appropriations Subcommittees.